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CGB-CC-0385

KALINA, WILLS, GISVOLD & CLARK, P.L.L.P.

ATTORNEYS AT LAW

JAMES H. WILLS* +
ROBERT D. GISVOLD
MICHAEL C. GLOVER
GORDON B. CONN, JR.
CAROLE CLARK ISAKSON
RONALD M. OTTEN
JILLA. JAMES
JASON E. ENGKJERH

6160 SUMMIT DRIVE, SUITE 560 MINNEAPOLIS, MINNESOTA 55430 (612) 789-9000 TELECOPIER (763) 593-7070

OF COUNSEL ANDREW R. CLARK* GRANT J. MERRITT

RONALD S. KALINA (1944-1991)

PEOUOT LAKES OFFICE 2142 76th Street S.W. Pequot Laks, Minnesota 56472 (218) 568-586 * Fax (218) 568-5080

JAMES H. WILLS
PEQUOT LAKES OFFICE (800)596-5547
E-MU ADDRESS: * IMWILLS@TDS.NET

ADMITTED INMINIESOTA AND WISCONSIN

1 ADMITTED US PATENT OFFICE

11 ADMITTED IN MINNESOTA AND NORTH DAKOTA

WEBSITE: WWW.KWGC-LAW.COM

REPLYTO PEQUOT LAKES OFFICE

March 23, 2007

Via Overnight Service & Facsimile

Ms. Marlene Dortch
Federal Communications Commission
Office of the Secretary
445 12th Street, SW
Washington, D.C. 20554

RECEIVED & INSPECT

MAR 2 6 2007

FCC - MAILROOM

Re: CGB-CC-0385

Reply in Support of Petition for Exemption from Closed Captioning

World Softball League, Inc.

Dear Ms. Dortch:

In response to the Opposition filed on March 2,2007 by the Telecommunications for the Deaf and Hard of Hearing, Inc. ("TDI"), National Association for the Deaf ("NAD"), Deaf and Hard of Hearing Consumer Advocacy Network ("DHHCAN"), Hearing Loss Association of America ("HLLA"), Association of Late-Deafened Adults, Inc. ("ALDA"), American Association of People with Disabilities ("AAPD"), and California Coalition of Agencies Serving the Deaf and Hard of Hearing ("CCASDHH") (collectively, "Commenters"), World Softball League, Inc. submits this Reply In Support of its Petition for Exemption from Closed Captioning below:

INTRODUCTION

In April of 2002, a new Minnesota company was formed, and a *dream* realized to bring **competi**tive softball to a new level. The World Softball League, Inc. (WSL) is an individually **owned** company that organizes elite level softball tournaments and championships throughout the United States. Currently, WSL employs its President/CEO, and two full-time employees. Much of the tournament event work is done through contractors. Beginning in 2003, the WSL began producing video programming for its major tournaments. It created 13 video episodes capturing the tournament events it organized for elite softball players around the United States.' Unfamiliar with the world of television or video programming, this endeavor proved to be more difficult than anticipated.

As of 2005, Long Haul Productions, Inc. (LHP) took over the video programming for WSL.

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WSL first learned of the closed captioning requirements at the time that it began negotiating with various local television networks and cable companies for times to air these programs. WSL's video production team scrambled to keep up with the tournament event schedule, understand the closed captioning requirements, figure out what how much closed captioning would cost, and struggled to minimize its start up losses.

Upon determining that the costs of closed captioning were too expensive, on January 6, 2006, WSL filed its Petition for Exemption from Closed Captioning. Eventually, WSL wishes to provide closed captioning in its programming. However, as a start up company new to the television and video industry, it struggles to balance its financial condition with the costs, regulations and requirements that regulate television and video programming.

The Commenters assert that WSL's petition should be blankly denied due to WSL's failure to provide more complete and detailed evidence of the four statutory factors to determine whether the closed captioning requirements will impose and undue burden on the company. Specifically, the Commenters complain that WSL has failed to provide detailed financial records to ascertain the condition of its business so that the Federal Communications Commission (FCC) may consider the impact that a closed caption requirement would have on the operations of the company.

WSL disagrees with the Commenters claims for two reasons. First, WSL has provided the FCC with sufficient information to understand the WSL's situation, size and general financial picture. While not provided in the most formal format, this information complies with the spirit of the regulations. In other words, the information is sufficient for the FCC to determine the negative undue burden and impact that closed captioning will impose on WSL.

Second, WSL does <u>not</u> seek permanent exemption from closed captioning, but simply more time to establish itself, learn the industry, stabilize its financial condition, and seek sponsorship opportunities. Closed captioning will ultimately benefit WSL by helping it reach a larger audience. But forcing WSL to incorporate closed captioning before it is stable enough could lead to WSL's early demise, and defeat the purpose for 47 U.S.C. § 613(e) (hereinafter, "Section 713") in the first place.

I. The FCC has sufficient financial information to determine that WSL will be unduly burdened if the FCC forces WSL to provide closed captioning right now.

The FCC has sufficient financial information to determine that WSL would be unduly burdened if the FCC forces WSL to provide closed captioning right now. Congress' goal in enacting 47 U.S.C. § 613(e) (hereinafter, "Section 713") is to complete the process of making closed captioned video programming available so that viewers with hearing disabilities are afforded the same opporhmities to understand and enjoy this programming as others in the public. Congress recognized that for certain programming and programming owners the associated expense of adding closed captioning to the programs may be cost prohibitive.

Therefore, in an effort to balance providing closed captioning with the potential for burdening the small programming provider or owner, Section 713(d)(1) permits the FCC to exempt certain programs or classes of programs from closed captioning. Under this provision, the FCC is "instructed to consider: (1) the nature and cost of the closed captions for the programming; (2) the impact on the operation of the provider or program owner; (3) the financial resources of the provider or program owner, and (4) the type of operations of the provider or program owner."

That being said, the FCC intends for this petition process to be "sufficiently flexible to accommodate a wide variety of circumstances factors relevant to a petitioner's situation and provides parties significant leeway with respect to the information that can be submitted to demonstrate how the statutory factors... are met." In addition,

dosed captioning requirements.

WSL's petition provides that to add closed captioning costs would add another \$825 to the

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closed captioning **would** require sending the **finished** video program to **a third entity** to **transcribe** the audio and insert it into the video. This process would add one to two days and WSL would miss its broadcasting deadline.

In addition, given WSL's infancy relative to the sports broadcasting world, networks have little incentive to absorb the closed captioning costs for such a new and unestablished program. Consequently, finding immediate sponsorship for the costs is unfeasible.

Therefore, based upon the information provided in its **petition** along with the arguments and information provided above, the FCC **has** sufficient information to determine weigh WSL's situation, and should grant WSL's petition for exemption.

11. Alternatively, WSL Requests that the FCC Grant it a Partial Exemption.

WSL does <u>not</u> seek permanent exemption from closed captioning, but simply more time to establish itself in the industry, forge relationships, stabilize its financial condition, and **seek** sponsorship opportunities.

Closed captioning will ultimately benefit WSL by helping it reach a larger audience. But forcing WSL to **reach** this audience through closed captioning before it establishes more stability **could lead to** its early demise, and defeat the purpose for Section 713 in the first place.

Therefore, in an effort to balance its business needs with Congress' ultimate goal of complete closed captioning, WSL respectfully requests that the FCC grant a partial exemption to WSL for at *least* a period of one (1) year from the date of its decision on WSL's petition!

Respectfully submitted,

KALINA, WILLS, GISVOLD & CLARK, P.L.L.P.

JHW/jaj/mh

See e.g., In the matter of: The Wild Outdoors Petition for Waiver of Closed Captioning Requirements, 16 F.C.C.R. 13611, 13614 (the size of operations and limited staff, and impact of additional costs was sufficient to grant petitioner a partial exemption for one (1) year.)

CERTIFICATE OF SERVICE

I, Mary Hartin, do hereby certify that, on March 23,2007, a copy of the foregoing Reply in Support of Petition for Exemption from Closed Captioning **by** World Softball League, Inc. in CGB-CC-0385, was served by first class U.S. mail, postage prepaid, upon the following:

Claude L. Stout, Executive Director Telecommunications for the Deaf and Hard of Hearing, Inc. 8630 Fenton Street, Suite 604 Silver Spring, MD 20910

Nancy J. Bloch, Chief Executive Officer National Association of the Deaf 8630 Fenton Street, Suite 820 Silver Spring, MD 20910

Cheryl Heppner, Vice Chair Deaf and Hard of Hearing Consumer Advocacy Network 3951 Pender Drive, Suite 130 Fairfax, VA 22030

Brenda Battat, Associate Executive Director Hearing Loss Association of America 7910 Woodmont Avenue, Suite 1200 Bethesda, MD 20814 Edgar Palmer, President Association of Late-Deafened Adults, Inc. 8038 Macintosh Lane Rockford, IL 61107

Jenifer Simpson, Senior Director Telecommunications and Technology Policy American Association of People with Disabilities 1629 K Street N.W., Suite 503 Washington, DC 20006

Ed Kelly, Chair California Coalition of Agencies Serving the Deaf **and** Hard of Hearing 6022 Cerritos Avenue Cypress, CA 90630

Mary Hartin